# MANDRACCHIA & McWHIRK, LLC

ATTORNEYS AT LAW

2024 Cressman Road P. O. Box 1229 Skippack, PA 19474-1229 Tel 610.584.0700 Fax 610.584.0507



JEFFREY W. SODERBERG

direct email: jws@mmattorneys.com

January 30, 2010

Mr. Joseph Dunbar Township Manager Lower Providence Township 100 Parklane Drive Eagleville, PA 19403

RE: Lower Providence Township Zoning Hearing Board – Application of Dawn M. Pool, No. Z-09-22

Dear Mr. Dunbar:

Enclosed is a copy of the Opinion, Decision and Order of the Lower Providence Township Zoning Hearing Board in the above matter. Please be advised that a copy was mailed to the applicant today.

Jeffrey W. Soderberg

Sincerely

## ZONING HEARING BOARD OF LOWER PROVIDENCE TOWNSHIP

APPLICATION NO. Z-09-22

HEARING DATE: December 15, 2009

APPLICATION OF:

Dawn M. Pool

:

PROPERTY:

1032 Thrush Lane Audubon, PA 19403 Parcel No. 43-00-1476-400-7

OPINION, DECISION AND ORDER OF THE LOWER PROVIDENCE TOWNSHIP ZONING HEARING BOARD

The applicant, Dawn M. Pool, (hereinafter referred to as the "Applicant"), filed an application requesting a variance from Section 143-37 in connection with proposed construction of a prefabricated garage/shed on the driveway adjacent to the Applicant's single family residence. The application was properly advertised, and a public hearing was held before the Lower Providence Township Zoning Hearing Board on December 15, 2009 at the Lower Providence Township Building. All members of the Zoning Hearing Board were present as well as the Solicitor and the Court Reporter.

### **FINDINGS OF FACT**

- 1. The Applicant is Dawn M. Pool.
- 2. The Applicant is the legal owner of the subject property.
- 3. The subject property is located at 1032 Thrush Lane, Audubon, PA 19403 (the "Property"). The parcel no. is 43-00-1476-400-7.
  - 4. The applicable zoning is R-2, Residential District.
  - 5. The Applicant was not represented by legal counsel.
  - 6. The lot size of the Property is 75 feet by 156 feet.

- 7. The Applicant proposes to erect a 20 feet by 24 feet prefabricated garage/shed on the existing driveway adjacent to the single family residence on the Property.
- 8. The gutters would run down onto the concrete driveway, and the garage/shed will be able to be removed.
- 9. If the proposed prefabricated garage/shed is installed the remaining side yard setback as to the area adjacent to the garage/shed would be approximately three or four feet, rather than 20 feet as required under Section 143-37 of the Zoning Ordinance.
  - 10. The Property is very narrow.
  - 11. There were no objections from any of the neighbors.
- 12. The proposed prefabricated garage/shed addition will not alter the essential character of the neighborhood in which the Property is located.
  - 13. The unique physical characteristics of the lot are causing a hardship.
- 14. This is not a self-created hardship. Instead, it results from the unique physical characteristics of the Property.

## **DISCUSSION/CONCLUSIONS OF LAW**

- 1. The Applicant is the legal owner of the Property and has standing to appear before the Board regarding the requested relief.
- 2. Denial of the requested relief will impose an unnecessary hardship upon the Applicant.
- 3. The hardship is not self imposed, and is due to the unique physical circumstances of the Property, which consists of a very narrow lot.
- 4. The approval of the requested relief is necessary to enable the reasonable use of the Property.

- 5. The variance granted by the Board will not alter the essential character of the neighborhood or the zoning district in which it is located, will not substantially impair the appropriate use of adjacent properties and will not be detrimental to the public welfare.
- 6. The variance granted by the Board represents the minimum that will afford relief from the hardship.

The Applicant has requested a variance from the side yard setback requirements in connection with a proposed installation of a prefabricated garage/shed on the Property. This is a request for relief from requirements of the Zoning Ordinance of a dimensional nature, not for relief as to use requirements or limitations.

Differing standards apply to use and dimensional variances. Generally, a variance requires the applicant to show that unnecessary hardship will result if a variance is denied and that the proposed use will not be contrary to public interest. Hertzberg v. Zoning Bd. Of

Pittsburgh, 554 Pa. 249, 257, 721 A.2d 43, 47 (1998) (citing Allegheny West Civic Council, Inc.

v. Zoning Bd. Of Adjustment of the City of Pittsburgh, 547 Pa. 163, 167, 689 A.2d 225, 227 (1997)).

The Supreme Court in <u>Hertzberg</u> held that the Zoning Hearing Board must, at the beginning of its analysis of an appeal from the terms of the Zoning Ordinance, determine whether the requested relief is for a use variance or a dimensional variance. <u>Id.</u> at 263-64, 721 A.2d at 50. The quantum of proof required to establish unnecessary hardship is lesser when a dimensional variance, as opposed to a use variance, is sought. <u>Id.</u> at 258-59, 721 A.2d at 47-48. In addition, to justify the grant of a dimensional variance courts may consider multiple factors, "including the economic detriment to the applicant if the variance was denied, the financial hardship created by any work necessary to bring the building into strict compliance with the

zoning requirements and the characteristics of the surrounding neighborhood." <u>Id.</u> at 263-64, 721 A.2d at 50.

It is only the stringency of the standard in proving an unnecessary hardship that varies, depending on whether a use or dimensional variance is sought. Great Valley School District v.

Zoning Hearing Board of East Whiteland Township, 863 A.2d 74, 83 (Pa. Commw. 2004), appeal denied, 583 Pa. 675, 876 A.2d 398 (2005) (citing Zappala Group, Inc. v. Zoning Hearing Board of the Town of McCandless, 810 A.2d 708, 710-11 (Pa. Commw. 2002), appeal denied, 573 Pa. 718, 828 A.2d 351 (2003)); The Friendship Preservation Group, Inc. v. Zoning Hearing Board of Adjustment of the City of Pittsburgh, 808 A.2d 327 (Pa. Commw. 2002); Cardamone v. Whitpain Township Zoning Hearing Board, 771 A.2d 103 (Pa. Commw. 2001).

Despite the trend to apply a relaxed standard to dimensional variances Pennsylvania case law is clear in its approach to the issuing of variances and demands that the reasons for granting a variance must be substantial, serious, and compelling. POA Company v. Findlay Township Zoning Hearing Board, 551 Pa. 689, 713 A.2d 70 (1998); Evans v. Zoning Hearing Board of the Borough of Spring City, 732 A.2d 686 (Pa. Commw. 1999); Soteneanos, Inc. v. Zoning Board of Adjustment of the City of Pittsburgh, 711 A.2d 549 (Pa. Commw. 1998). Moreover, variances from zoning codes should be granted sparingly and only under exceptional circumstances; a variance should not be granted simply because such a grant would permit the owner to obtain greater profit from or use of the property. Commonwealth v. Zoning Hearing Board of Susquehanna, 677 A.2d 853 (Pa. Commw. 1996).

In order to grant a variance, the Board must make the findings set forth in § 910.2 of the Municipalities Planning Code, 53 P.S. § 10912.2, where relevant. See Hertzberg, 554 Pa. at 256-57, 721 A.2d at 46-47. The law established by the Pennsylvania courts further establishes these

standards, stated in full herein. <u>See Alpine Inc. v. Abington Township Zoning Hearing Board</u>, 654 A.2d 186 (Pa. Commw. 1995); <u>Appeal of Lester M. Prang</u>, <u>Inc.</u>, 169 Pa. Commw. 626, 647 A.2d 279 (1994). The findings that the Board must make, where relevant, in granting a variance as set forth in the Municipalities Planning Code are as follows:

- (1) That there are unique circumstances or conditions, including irregularity, narrowness, or shallowness of lot size or shape, or exceptional topographical or other physical conditions peculiar to the particular property and that the unnecessary hardship is due to such conditions and not the circumstances or conditions generally created by the provisions of the zoning ordinance in the neighborhood or district in which the property is located.
- (2) That because of such physical circumstances or conditions, there is no possibility that the property can be developed in strict conformity with the provisions of the zoning ordinance and that the authorization of a variance is therefore necessary to enable the reasonable use of the property.
  - (3) That such unnecessary hardship has not been created by the applicant.
- (4) That the variance, if authorized, will not alter the essential character of the neighborhood or district in which the property is located, nor substantially or permanently impair the appropriate use or development of adjacent property, nor be detrimental to the public welfare.
- (5) That the variance, if authorized, will represent the minimum variance that will afford relief and will represent the least modification possible of the regulation in issue.

The requested variance is from the applicable side yard setback requirements of Section 143-37 of the Lower Providence Township Zoning Ordinance. The Applicant requested this variance in order to install a proposed prefabricated garage/shed with dimensions of 20 feet by 24 feet on the existing concrete driveway located adjacent to the existing house. Installation of

the proposed garage/shed will result in a remaining side yard setback of approximately 3 or four

feet in the area adjacent to the garage/shed.

The Board finds that the Applicant is requesting a reasonable accommodation for the

proposed garage/shed. There are unique physical characteristics of the Property including the

dimensions of the very narrow lot. The requested variance is necessary to alleviate unnecessary

hardship due to the unique physical circumstances and characteristics of the lot. The Applicant

did not create the unnecessary hardship. The requested variance represents the minimum

variance that will afford relief and represents the least modification possible of the applicable

provisions of the zoning ordinance. The proposed garage/shed will be in conformity with the

existing residence and the neighborhood; therefore the granting of the variance conforms to the

essential character of the neighborhood and will not impair the appropriate use or development

of any adjacent properties. There were no objections by any of the neighbors. The Board finds

and concludes that the standards for granting a dimensional variance have been met and the

requested dimensional variance should be granted.

**DECISION** 

The decision of the Lower Providence Township Zoning Hearing Board by a unanimous

vote is as follows:

The application for variance from the side yard setback requirements of Section 143-37

in connection with the Applicant's proposed installation of the garage/shed is granted.

Dated: January 29, 2010

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### **ORDER**

The foregoing Findings, Discussion and Decision are hereby approved and ordered.

LOWER PROVIDENCE TOWNSHIP AZONING HEARING BOARD

Janice Kearney

Eric Frey

James Dougherty

Robert G. Hardt

William Dongvan

# **NOTE TO APPLICANT**

There is a thirty (30) day period after the date of a decision for an aggrieved person to file an appeal in the Court of Common Pleas of Montgomery County to contest an approval or denial by the Zoning Hearing Board. If the Applicant has been granted Zoning Hearing Board approval, the Applicant may take action on said approval during the thirty (30) day appeal period; however, the Applicant will do so at his or her own risk. If the Applicant received Zoning Hearing Board approval, the Applicant must secure all applicable permits from Lower Providence Township within one (1) year of the date of the approval or the decision granting approval.